BY ORDER OF THE SECRETARY OF THE AIR FORCE

AIR FORCE POLICY DIRECTIVE 10-8

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DEFENSE SUPPORT OF CIVIL AUTHORITIES (DSCA)



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(Lieutenant General Mark C. Nowland)

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This Air Force publication implements Department of Defense Directive 3025.13, Employment of DoD Capabilities in Support of the U.S. Secret Service (USSS), Department of Homeland Security (DHS); DoDD 3025.18, Defense Support of Civil Authorities (DSCA); Department of Defense Instruction 3025.16, Defense Emergency Preparedness Liaison Officer (EPLO) Programs; DoD Instruction 3025.20, Defense Support of Special Events; DoD Instruction 3025.21, Defense Support of Civilian Law Enforcement Agencies; DoD Instruction 3025.22, The Use of the National Guard for Defense Support of Civil Authorities; DoD Instruction 3025.23, Domestic Defense Liaison with Civil Authorities; and DoD Instruction 3025.24, DoD Public Health and Medical Services in Support of Civil Authorities. This publication establishes policy to ensure that the Air Force plans, organizes, and trains forces to conduct operations for Defense Support of Civil Authorities within the United States and its territories and protectorates consistent with the Air Force mission.

This publication applies to all active component, Air National Guard operating in federal status, AF Reserve Command units, civilians and contract personnel, as well as Civil Air Patrol assets performing AF-assigned missions. Refer recommended changes and questions about this publication to AF/A3OB, 1480 Air Force Pentagon (1E730), Washington, D.C. 20330-1480 or usaf.pentagon.af-a3.mbx.afcat-dsca@mail.mil using AF Form 847, Recommendation for Change of Publication. Route AF Form 847 from the field through the appropriate functional authority's chain of command. Ensure all records created as a result of processes prescribed in this publication are maintained according to Air Force Manual 33-363, Management of Records, and disposed of according to the Air Force Records Disposition Schedule in the Air Force Records Information Management System.

SUMMARY OF CHANGES

This publication has been substantially revised and needs to be completely reviewed. Major changes include updates to titles of the OPR from A3O-AH (AF Homeland Operations) to A3OB (AF Current Operations), other Headquarters Air Force organizations, policy, and reference documents in this publication and clarification of organizational roles and responsibilities to manage Air Force efforts to prepare for, respond to, recover from, and mitigate natural or manmade disasters.

1. Overview.

- 1.1. Defense Support of Civil Authorities, also known as civil support, is DoD routine support upon appropriate request for designated law enforcement and other associated activities and crisis support provided before, during, and in the aftermath of domestic emergencies. Defense Support of Civil Authorities is not support provided in response to foreign disasters (e.g., international chemical, biological, radiological, and nuclear response or foreign humanitarian assistance/disaster response).
- 1.2. This policy directive assigns responsibilities and establishes policy for Air Force organizations providing Defense Support of Civil Authorities in coordination with lead Federal agencies and law enforcement officials, in accordance with Public Law, Executive Orders, and DoD policy. Air Force warfighting capabilities constitute the basis for support to designated domestic civil authorities as outlined in the *National Response Framework* and the *National Strategy for Homeland Security*.
- **2. Policy.** To ensure readiness to conduct Defense Support of Civil Authorities planning and response operations, the Air Force will:
 - 2.1. Establish measureable operational and enabling standards and requirements derived from warfighting capabilities in order to determine the equipment, training, manpower, and ancillary resources needed to conduct and sustain Defense Support of Civil Authorities planning activities and response operations.
 - 2.2. Develop and incorporate Defense Support of Civil Authorities planning and response concepts into appropriate Air Force guidance and appropriate training and education courses.
 - 2.3. Develop Defense Support of Civil Authorities concepts, policies, and guidance as necessary to assist with national efforts to synchronize national (federal, state, local, tribal, and territorial) preparedness.
 - 2.4. Ensure appropriate Air Force inspections and assessments include an evaluation of a unit's compliance with Defense Support of Civil Authorities related policy, guidance, and instructions.
 - 2.5. Plan, program, and budget for and report warfighting capabilities that may be used to support Defense Support of Civil Authorities operations.
 - 2.6. Seek reimbursement for support provided to civil authorities, when authorized or mandated by Public Law (Robert T. Stafford Disaster Relief and Emergency Assistance Act, or Economy Act), Executive Order (Executive Order 12656, Assignment of Emergency Preparedness Responsibilities), and DoD policy in coordination with the Assistant Secretary of the Air Force for Financial Management and Comptroller (SAF/FM).

- 2.7. Organize, train, equip and fund an Air Force Emergency Preparedness Liaison Officer program.
- 2.8. Establish policy, guidance, and instruction for Air Force support of law enforcement activities consistent with military preparedness, national security requirements, and applicable law.

3. Responsibilities.

- 3.1. Deputy Chief of Staff for Manpower, Personnel and Services (AF/A1) will:
 - 3.1.1. Provide incident response guidance to recover chemical, biological, radiological, and nuclear contaminated human remains and their associated personal effects; and coordinate storage and handling fatalities to designated collection points within the incident site.
 - 3.1.2. Provide mortuary affairs support as directed.
 - 3.1.3. Implement policy and provide guidance for integrating and vetting Defense Support of Civil Authorities education and training requirements or learning outcomes into professional military education and ancillary training.
 - 3.1.4. Coordinate with the Assistant Secretary of the Air Force for Financial Management and Comptroller (SAF/FM) to provide Manpower Appropriations Days to support reserve forces tasked to respond to a request for assistance supporting a Lead Federal Agency.
- 3.2. Deputy Chief of Staff for Intelligence, Surveillance and Reconnaissance (AF/A2) will implement policy and provide guidance for planning, programming, training, and budgeting resources necessary to ensure the Air Force has the capability to collect, analyze, produce, and disseminate all-source intelligence information to prepare for, respond to, and recover from natural or man-made disasters in accordance with the Executive Order 12333, *United States Intelligence Activities* and applicable federal statutes.
- 3.3. Deputy Chief of Staff for Operations (AF/A3) will:
 - 3.3.1. Serve as the Air Force focal point for Defense Support of Civil Authorities policy, guidance, and instruction in collaboration with the Office of the Secretary of Defense, Joint Staff, Services, Combatant Commanders, National Guard Bureau, and other Federal and State offices and agencies.
 - 3.3.2. Oversee the development, coordination, and implementation of Defense Support of Civil Authorities planning and response operations doctrine, policy, guidance, instructions, and operational standards.
 - 3.3.3. Coordinate with AF/A1 to integrate processes and principles of Defense Support of Civil Authorities into institutional education and training requirements in the appropriate venues (e.g., accessions, ancillary, and professional military education) prior to employment of the Total Force.
 - 3.3.4. Oversee the development, coordination, and implementation of the Air Force Emergency Preparedness Liaison Officer program.

- 3.3.5. Oversee the development, coordination, and implementation of the Continuity of Operations (COOP) program.
- 3.3.6. Coordinate with the Office of the Inspector General (SAF/IG) to establish Defense Support of Civil Authorities inspection requirements, as applicable.
- 3.3.7. Coordinate with the Deputy Chief of Staff for Logistics, Engineering and Force Protection (AF/A4) to integrate Defense Support of Civil Authorities planning and response operations doctrine, policy, guidance, and instructions with emergency management, chemical, biological, radiological, and nuclear response, and force protection-related doctrine, policy, guidance, and instruction.
- 3.3.8. Coordinate with SAF/FM and AF/A1 to forecast Manpower Appropriations Days to support reserve forces tasked to support a Lead Federal Agency.
- 3.4. Deputy Chief of Staff for Logistics, Engineering and Force Protection (AF/A4) will:
 - 3.4.1. Plan, program, organize, train, and exercise AF/A4 in support of Defense Support of Civil Authorities planning and response operations.
 - 3.4.2. Oversee chemical, biological, radiological, and nuclear response aspects of Defense Support of Civil Authorities planning and response operations.
 - 3.4.3. Manage Air Force Incident Management System to integrate policy, procedures and oversight relative to Air Force Defense Support of Civil Authorities policies and procedures, the *National Incident Management System* and installation support requested under the *National Response Framework*.
 - 3.4.4. Coordinate with the Air Force Installation and Mission Support Center (AFIMSC) to integrate management and oversight of Air Force Installations in support of Defense Support of Civil Authorities missions.
- 3.5. Office of Information Dominance and Chief Information Officer (SAF/CIO A6) will oversee the development and sustainment of integrated, interoperable and network-centric communications infrastructure that is survivable in all-hazard environments.
- 3.6. Deputy Chief of Staff for Strategic Plans and Requirements (AF/A5/8) will ensure Air Force strategic plans and fiscal guidance incorporate plans, programs, manpower, and equipment requirements to support Defense Support of Civil Authorities activities.
- 3.7. Director for Studies, Analyses and Assessments (AF/A9) will provide senior leadership with independent and objective analyses and lessons learned to enhance Defense Support of Civil Authorities plans, programs, operational concepts, education, training, and exercises at all Air Force levels.
- 3.8. Deputy Chief of Staff for Strategic Deterrence and Nuclear Integration (AF/A10) will provide senior leadership with Air Force policy and guidance on nuclear and countering weapons of mass destruction to enhance Defense Support of Civil Authorities plans, programs, operational concepts, education, training, and exercises.

- 3.9. Office of the Judge Advocate General (AF/JA) will advise the Chief of Staff of the Air Force, Air Force commanders and others as required on the legality of planning and executing Defense Support of Civil Authorities operations. In addition, in coordination with Office of the Air Force General Council (SAF/GC) as appropriate, AF/JA will ensure that Air Force Defense Support of Civil Authorities planning and response operations doctrine, strategy, policy, guidance, and instructions comply with applicable law, Presidential Directives, Executive Orders, and DoD policy and guidance.
- 3.10. Office of the Surgeon General (AF/SG) will:
 - 3.10.1. Provide medical expertise to support the development of Air Force policies and procedures and associated medical response capabilities for Defense Support of Civil Authorities operations.
 - 3.10.2. Provide functional expertise to integrate medical response capabilities into Defense Support of Civil Authorities planning activities and response operations to ensure medical forces are properly organized and trained to support Defense Support of Civil Authorities operations.
 - 3.10.3. Consistent with their role as chief medical advisor of the Air Force to the Director, Defense Health Agency on matters pertaining to Air Force Health Readiness Requirements, advise the Director, Defense Health Agency of the Air Force's medical response
- 3.11. Office of the Inspector General (SAF/IG) will advise the Defense Support of Civil Authorities Enterprise on Air Force inspection policy in accordance with Air Force Policy Directive 90-2, INSPECTOR GENERAL--THE INSPECTION SYSTEM, and, as necessary, provide inspection feedback and tools to support unit capability to conduct and sustain Defense Support of Civil Authority operations consistent with their mission(s).
- 3.12. Assistant Secretary of the Air Force for Financial Management and Comptroller (SAF/FM) will publish policy and guidance pertaining to reimbursement and accountability of Air Force, Air National Guard, and Air Force Reserve Command appropriations expended in Defense Support of Civil Authorities planning through response phases of operations.
- 3.13. Office of the Air Force General Counsel (SAF/GC) will advise the Secretary of the Air Force and Secretariat on Defense Support of Civil Authorities planning and response operations doctrine, strategy, policy, guidance, and instructions ensuring their compliance with applicable law, Presidential Directives, Executive Orders, and DoD policy and guidance, in coordination with AF/JA as appropriate.
- 3.14. Office of the Assistant Secretary of the Air Force for Manpower and Reserve Affairs (SAF/MR) provides guidance, direction, and oversight for Defense Support of Civil Authorities policy of the Reserve Component in accordance with Public Law, Executive Orders, and DoD policy.
- 3.15. Director of the Air National Guard (NGB/CF) will:
 - 3.15.1. Provide guidance and staff coordination for Defense Support of Civil Authorities issues related to the Air National Guard.

- 3.15.2. Receive guidance and provides oversight relative to federal employment of the Air National Guard in Defense Support of Civil Authorities planning and response operations from NGB-JA.
- 3.15.3. Supports State Adjutant Generals in efforts to maintain mission readiness to perform Federal duties under Title 10, United States Code (U.S.C.) while also preparing to perform responsibilities under Title 32 U.S.C. or State Active Component.
- 3.16. Air Force Major Command, Direct Reporting Unit, and Field Operating Agency commanders will develop plans, guidance, and procedures to organize and train forces to execute assigned Defense Support of Civil Authorities operations consistent with military preparedness, and coordinate Defense Support of Civil Authorities related activities, initiatives, and information through AF/A3.
- 4. This policy directive is the antecedent for implementation instructions contained in Air Force Instruction 10-801, Defense Support of Civil Authorities (DSCA).

HEATHER A. WILSON Secretary of the Air Force

Attachment 1

GLOSSARY OF REFERENCES AND SUPPORTING INFORMATION

References

Executive Order 12333, *United States Intelligence Activities*, as amended by Executive Orders 13284 (2003), 13355 (2004) and 13470 (2008)

Executive Order 12656, Assignment of Emergency Preparedness Responsibilities, as amended through 18 Nov 88

Robert T. Stafford Disaster Relief and Emergency Assistance Act, Aug 16

Economy Act, Title 31 U.S.C., Sections 1535 and 1536, 1932

National Strategy for Homeland Security, Oct 07

National Response Framework 3rd Edition, Jun 16

DoD Directive 3025.13, Employment of DoD Capabilities in Support of the U.S. Secret Service (USSS), Department of Homeland Security (DHS), 8 Oct 10

DoD Directive 3025.18, *Defense Support of Civil Authorities*, 29 Dec 10, Incorporating Change 2, 19 Mar 18

DoD Instruction 3025.16, Defense Emergency Preparedness Liaison Officer (EPLO) Programs, 8 Sep 11, Incorporating Change 1, 8 May 17

DoD Instruction 3025.20, *Defense Support of Special Events*, 6 Apr 12, Incorporating Change 1, 24 May 17

DoD Instruction 3025.21, Defense Support of Civilian Law Enforcement Agencies, 27 Feb 13

DoD Instruction 3025.22, *The Use of the National Guard for Defense Support of Civil Authorities*, 26 Jun 13, Incorporating Change 1, 15 May 17

DoD Instruction 3025.23, Domestic Defense Liaison with Civil Authorities, 25 May 16

DoD Instruction 3025.24, DoD Public Health and Medical Services in Support of Civil Authorities, 30 Jan 17

AFPD 90-2, INSPECTOR GENERAL—THE INSPECTION SYSTEM, 11 Sep 15

AF Manual 33-363, *Management of Records*, March 1, 2008, incorporating Change 2, June 9, 2016

Adopted Forms

Air Force Form 847, Recommendation for Change of Publication

Terms

Civil Authorities—Those elected and appointed officers and employees who constitute the government of the U.S., the governments of the 50 States, the District of Columbia, the Commonwealth of Puerto Rico, U.S. possessions and territories, and political subdivisions thereof.

Continuity of Operations (COOP)—The degree or state of being continuous in the conduct of functions, tasks or duties necessary to accomplish a military action or mission in carrying out the national military strategy.

Emergency Preparedness—Measures taken in advance of an emergency to reduce the loss of life and property and to protect a nation's institutions from all types of hazards through a comprehensive emergency management program of preparedness, mitigation, response and recovery.

Emergency Preparedness Liaison Officer (EPLO)—A senior Reserve officer (typically O-6 or O-5) who is a representative of one of the Military Departments or Military Services and is trained in Defense Support of Civil Authorities requirements, regulations, and law, and performs a liaison role in planning and coordinating Military Department and Military Service participation in support of civil authorities.

Title 10 U.S.C. (Armed Forces)—Portion of U.S. law that relates to the Armed Forces of the U.S. Guidance is divided into 5 subtitles; one on general military law and one each for the Army, Navy and Marine Corps, the AF and the Reserve Components. 10 U.S.C. §§ 371-383 govern military support for civilian law enforcement agencies.

Title 32 U.S.C. (National Guard)—Portion of U.S. law that governs the National Guard (NG). In certain limited instances, specific statutory or Presidential authority allows for those forces to perform operational missions funded by the Federal government, while they remain under the control of the governor. The majority of activities conducted pursuant to Title 32, U.S.C. directly relate to training or other readiness requirements established by the Army and the AF in order to prepare the NG forces for their warfighting mission. Any purpose, however, if approved by the President or SecDef, and otherwise permitted by law, may be accomplished in status under Title 32, U.S.C. ISO Federal missions.